

The Hon. Ricardo S. Martinez

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

DANIEL RAMIREZ MEDINA,
Plaintiff,

v.

U.S. DEPARTMENT OF HOMELAND
SECURITY, *et al.*,
Defendants.

Case No. 2:17-cv-00218-RSM-JPD

**DEFENDANTS' REPLY IN SUPPORT OF
MOTION TO DISMISS PLAINTIFF'S
THIRD AMENDED COMPLAINT AND
MOTION FOR SUMMARY JUDGMENT**

Noted for Consideration: **August 30, 2019**

ORAL ARGUMENT REQUESTED

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MEMORANDUM OF POINTS AND AUTHORITIES

I. An APA claim may not seek damages.

Mr. Ramirez’s claim for damages, *see* ECF No. 154, Plaintiff’s Opposition (“Opp.”) at 1, 10, 18, is misplaced under an APA cause of action, because the United States “has not waived its sovereign immunity in 5 U.S.C. § 702, which effects a waiver only where a claimant seeks ‘relief other than money damages.’” *Harger v. Dep’t of Labor*, 569 F.3d 898, 906 (9th Cir. 2009) (citing *Dep’t of the Army v. Blue Fox, Inc.*, 525 U.S. 255, 260 (1999)). As explained below, Mr. Ramirez’s constitutional claims are founded in his APA claim, and would not permit an award of damages in any event. *See Zavala v. Rios*, 721 F. App’x 720, 721 (9th Cir.), *cert. denied*, 139 S. Ct. 464 (2018) (affirming the grant of summary judgment denying monetary damages on procedural due process claim because “injunctive relief has long been recognized as the proper means for preventing entities from acting unconstitutionally.”) (citing *Corr. Servs. Corp. v. Malesko*, 534 U.S. 61, 74 (2001)). Mr. Ramirez’s Declaratory Judgment Act (“DJA”) claim is inappropriate as a cause of action and redundant of his APA claim. *See Elec. Privacy Info. Ctr. v. Drone Advisory Comm.*, 369 F. Supp. 3d 27, 38 (D.D.C. 2019) (noting that DJA count is not cognizable as a separate cause of action and more properly included in prayer for relief) (citation omitted).

Thus, there is no cause of action here under which damages may be awarded.¹

II. Mr. Ramirez fails to establish the Court’s jurisdiction or a viable cause of action.

At the heart of Mr. Ramirez’s argument is his claim that he is being denied DACA for “false and unlawful reasons,” Opp. at 1, but he does not refute the charges of criminal conduct relied on by USCIS to deny his DACA request. He merely argues that the Government is not allowed to rely on those charges, and, if it is allowed, that the charges should be weighed differently to change the outcome in his favor. Mr. Ramirez fails in his response to the Government’s motion to support either contention with law or fact, and the Court should dismiss the complaint for lack of jurisdiction or grant Defendants summary judgment on the merits.

¹ Mr. Ramirez voluntarily dismissed his *Bivens* claims on September 20, 2017. *See* ECF No. 112.

1 **A. Section 1252(g) bars jurisdiction here, not in spite of, but in agreement with,**
 2 **this Court’s prior holding.**

3 Mr. Ramirez only responds to the Government’s assertions that the Court *no longer* has
 4 jurisdiction to consider his DACA renewal denial by citing to the Court’s prior findings of
 5 jurisdiction over his DACA termination without advance notice, which was subsequently
 6 reinstated and expired by its own terms. Opp. at 11-12. He then attempts to bootstrap the denial
 7 of his DACA renewal to that earlier action that no longer presents a live controversy. *Id.* Mr.
 8 Ramirez’s only live claim regarding his DACA renewal process and denial is his allegation that
 9 the BCU team may not have conducted the adjudication. *See* TAC ¶ 100. However, because the
 10 Record confirms that the BCU team adjudicated his request, and did so with consultation from
 11 SCOPS, there is no question that the proper process was followed.² Thus, even if the Court
 12 correctly found jurisdiction to review a non-discretionary termination process in a prior version
 13 of Mr. Ramirez’s complaint, there is no longer a process in doubt here, and jurisdiction does not
 14 follow automatically with an amended complaint. *Rockwell Int’l Corp. v. United States*, 549 U.S.
 15 457, 473 (2007). Mr. Ramirez’s response that “courts have inherent power to enforce compliance
 16 with their lawful orders,” Opp. at 6, while true, is inapposite here. Contrary to Mr. Ramirez’s
 17 reliance on *United States v. Yacoubian*, 24 F.3d 1 (9th Cir. 1994), jurisdiction must be established
 18 on the facts existing at the time an amended complaint is filed. *Rockwell Int’l Corp.*, 549 U.S. at
 19 473; *Doe v. Unocal Corp.*, 27 F. Supp. 2d 1174, 1180 (C.D. Cal. 1998), *aff’d and adopted*, 248
 20 F.3d 915 (9th Cir. 2001). Mr. Ramirez also fails to respond to the Court’s previous holding that a
 21 challenge to the discretionary decision to terminate DACA would be unreviewable. *See* ECF No.
 22 152 at 14-15 (citing ECF No. 116 at 12).

23 _____
 24 ² Mr. Ramirez adds a new claim that the Court has jurisdiction over the question of “whether
 25 Defendants’ reliance on public safety-related grounds to deny renewal was consistent with the SOP
 26 given the presence of the PI Order barring precisely such a consideration.” Opp. at 12 (emphasis
 27 added). However, the Court’s preliminary injunction order could not have modified the DACA
 28 SOP to create a reviewable non-discretionary process, and, importantly, Mr. Ramirez does not offer
 any rebuttal to the Government’s argument that the AR clearly demonstrates that USCIS expressly
 found that he was not a public safety concern. *See* ECF No 152 at 4 (citing AR 58); *id.* at 24 (citing
 AR 46-47).

1 Finally, to the extent that this Court found a due process right in DACA policy, it was
 2 directed “particularly” to those to whom “benefits have already been conferred.” *Id.* at 18. The
 3 Court’s finding was also in response to the Government’s argument that it may “withdraw
 4 DACA at any time for no reason at all,” *id.* at 17, which the Court need not decide here. Mr.
 5 Ramirez’s DACA was not withdrawn, and the denial decision was issued only after providing
 6 Mr. Ramirez with a detailed explanation of the reasons for the denial and an opportunity to
 7 respond.

8 **B. Mr. Ramirez fails to address the Government’s Due Process arguments.**

9 Rather than respond to the Government’s argument that Mr. Ramirez has not established
 10 a constitutional right to a prospective discretionary DACA grant, Mr. Ramirez cites to the TAC to
 11 re-assert the same mistaken arguments that he somehow acquired an entitlement to DACA and
 12 that his entitlement lasted beyond the expiration of his last DACA grant. *Opp.* at 18. Mr. Ramirez
 13 goes even further in his opposition to argue that he “has a protected liberty interest in not being
 14 arrested or detained based solely on his immigration status *while he is entitled to DACA status.*”
 15 *Id.* (emphasis added). Importantly, this Court has not found that Mr. Ramirez was entitled to
 16 DACA or that DACA protected him from arrest or detention, and Mr. Ramirez cites to no
 17 relevant authority to support his claim. He certainly does not counter the Government’s citation
 18 to authorities establishing the opposite. *See* ECF No. 152 at 18-20. Similarly, Mr. Ramirez’s
 19 characterization of his last DACA grant as “possibly” expiring “at some point” is pure fiction.
 20 *Opp.* at 18. USCIS reinstated his DACA with a fixed expiration date and qualified as “subject to
 21 renewal,” the same as every DACA grant. *See* ECF No. 144-2, DACA FAQs, at 2.

22 Finally, Mr. Ramirez misstates the holding in *Regents* to suggest that the Ninth Circuit
 23 found a due process right to challenge DACA renewal decisions. *Opp.* at 9-10. Instead, the Court
 24 noted in dicta that the plaintiffs’ arguments in that case “*might have* revealed a question of fact as
 25 to whether a mutually explicit understanding of presumptive renewal existed . . . *if* plaintiffs
 26 were bringing a claim that, for example, their individual DACA renewals were denied for no
 27 good reason.” *Regents of the Univ. of Cal. v. U.S. Dep’t of Homeland Sec.*, 908 F.3d 476, 515
 28 (9th Cir. 2018), *cert. granted sub nom. Dep’t of Homeland Sec. v. Regents of the Univ. of*

1 *California*, 139 S. Ct. 2779 (2019) (emphasis added). Such statement simply does not support
 2 jurisdiction or a cause of action to hear Mr. Ramirez's claims. To the extent the Court might find
 3 otherwise, the Record here provides sufficient reasons for the denial.

4 **C. Mr. Ramirez fails to support his speculative retaliation claims.**

5 Contrary to Mr. Ramirez's gratuitous portrayal of his story, the Government has acted
 6 reasonably in response to Mr. Ramirez's own words and actions at each stage of these
 7 proceedings. Though the Court has expressed doubt as to the veracity of the evidence relied on,
 8 ICE's initial determination that Mr. Ramirez was an enforcement priority was based largely on
 9 his own statements indicating gang affiliation. The Court found that Mr. Ramirez was entitled to
 10 an opportunity to respond to those charges before termination of his restored DACA, ECF No.
 11 116, but then issued another order preventing the very consideration it had ordered. ECF No.
 12 132. Contrary to Mr. Ramirez's bald assertions, at the time the Court issued its preliminary
 13 injunction, USCIS was not aware of Mr. Ramirez's criminal record and discussed no other
 14 grounds to terminate his DACA. *See* AR 8-9.

15 Instead, just prior to the entry of the Preliminary Injunction, the agency had decided to
 16 take no action and allowed Mr. Ramirez's DACA to expire, leaving open the possibility that
 17 USCIS could grant him a DACA renewal in the future. However, after Mr. Ramirez submitted
 18 his DACA renewal request, ICE informed USCIS of his criminal record and USCIS notified him
 19 of its intention to deny his request on those grounds and on ICE's determination that he remained
 20 an enforcement priority.³

21 Despite Mr. Ramirez's speculations to the contrary, the Record makes clear that ICE
 22 learned of Mr. Ramirez's criminal record through his own disclosures in immigration court in
 23

24 ³ Importantly, Mr. Ramirez failed to disclose his criminal record yet again in his renewal request,
 25 which, as explained in Defendants' motion, is a violation of DACA policy and a potential crime
 26 that could independently disqualify Mr. Ramirez from DACA consideration. *See id.* at 23. Mr.
 27 Ramirez fails to address this point at all in his response brief. Additionally, were the Court to
 28 remand the decision for reconsideration, it would be appropriate for USCIS to consider Mr.
 Ramirez's omissions in determining whether a favorable exercise of prosecutorial discretion is
 warranted.

1 January 2018. AR 6-7. The Record also shows that ICE shared that information with USCIS in
 2 June 2018, in response to USCIS's inquiry to ICE as to "which enforcement priority applies" to
 3 Mr. Ramirez, given this Court's order not to consider the evidence of gang affiliation. *Id.* at 25.
 4 Given his repeated willful omissions of his own criminal history from each of his DACA
 5 requests, Mr. Ramirez can blame no one but himself for the timing of ICE's discovery of his
 6 criminal record. His characterization that USCIS was seeking pre-textual reasons to deny his
 7 renewal request is contradicted by the Record and otherwise based in pure speculation.⁴

8 Mr. Ramirez's argument that USCIS should be imputed with ICE's knowledge of his
 9 criminal record is incorrect. *Opp.* at 20-21; *Barrie v. United States*, 615 F.2d 829, 830 (9th Cir.
 10 1980) ("The imputation of knowledge of one government agency to another is impermissible.");
 11 *K.C. v. Cal. Hosp. Med. Ctr.*, No. 218CV06619RGKASX, 2018 WL 5906057, at *5 (C.D. Cal.
 12 Nov. 8, 2018) (citing *Allen v. Veterans Admin.*, 749 F.2d 1386 (9th Cir. 1984) (finding that in the
 13 Ninth Circuit, "actual knowledge possessed by an agency will not be imputed to the United
 14 States")). Mr. Ramirez's cite to *Cardenas v. Lynch*, 669 F. App'x 354, 356 (9th Cir. 2016) for the
 15 proposition that "ICE's knowledge of these facts is imputed to USCIS, and vice versa,
 16 particularly given their access to government resources and databases" is incorrect. The Ninth
 17 Circuit said nothing about access to databases in *Cardenas*. Rather, the Court found that USCIS
 18 possessed a letter that may have served as critical favorable evidence in Cardenas' removal
 19 proceedings, but did not provide her the letter until after her hearing. 669 F. App'x at 356. To
 20 prevent a potential injustice, the Court imputed knowledge of the letter to the Board of

21 _____
 22 ⁴ Mr. Ramirez's reliance on *Dep't of Commerce v. New York*, 139 S. Ct. 2551 (2019) is misplaced.
 23 The Supreme Court found that, while the evidence in the record supported the decision to add a
 24 citizenship question to the Census, there were significant inconsistencies in the rationale the
 25 Commerce Department offered for making the decision in the first place. *Id.* at 2574. Here,
 26 USCIS's rationale for denying Mr. Ramirez's DACA renewal request is supported by the evidence
 27 in the Record and bears no indicia of being contrived. Instead, the decision not to terminate Mr.
 28 Ramirez's DACA and the deliberations within USCIS as to whether Mr. Ramirez warranted DACA
 present clear distinctions from the single-mindedness of the record before the Supreme Court. *Id.*
 at 2575 ("Our review is deferential, but we are 'not required to exhibit a naiveté from which
 ordinary citizens are free.'") (citation omitted).

1 Immigration Appeals and remanded Cardenas' claim for the Board to consider her claims again.
2 *Id.* Mr. Ramirez can show no such injustice from the brief delay in ICE learning of his criminal
3 record in January 2018 and communicating it to USCIS in June 2018 to warrant ignoring the
4 Ninth Circuit's longstanding prohibition of imputing knowledge from one agency to another.
5 *Barrie*, 615 F.2d at 830.

6 Furthermore, Mr. Ramirez's assertion that the BCU adjudicator's determination that Mr.
7 Ramirez met the DACA SOP guidance criteria before exercising her discretion (in consultation
8 with SCOPS) to deny his renewal request does not evidence bad faith. *Opp.* at 19. Rather, the
9 discussion between these USCIS officers reflects the consideration of the totality of the
10 circumstances and weighing of various factors that is the cornerstone of discretionary deferred
11 action decisions and a key feature of the DACA SOP. *See Heckler v. Chaney*, 470 U.S. 821, 831
12 (1985); ECF No. 144-7 at 77, DACA SOP Chapter 8, Adjudicating DACA Requests ("It is
13 necessary to review all derogatory information in its totality and then make an informed
14 assessment regarding the appropriate exercise of prosecutorial discretion for DACA."); *id.* at 107
15 (calling for BCU adjudicator to confer with SCOPS in such cases).

16 Truly, the law does not allow the Court to examine any of this process supporting the
17 exercise of prosecutorial discretion. But where the Court has determined that it may review an
18 exercise of prosecutorial discretion, it still must do so with deference to the agency's stated
19 reasons. *Motor Vehicle Mfrs. Assn. of United States, Inc. v. State Farm Mut. Automobile Ins. Co.*,
20 463 U.S. 29, 43 (1983) (courts must uphold an agency decision supported by "a rational
21 connection between the facts found and the choice made."). Here, the Government has provided
22 substantial candor in revealing the back and forth deliberations between the BCU adjudicator and
23 USCIS headquarters, including their initial disagreement as to whether the request should be
24 granted and the weight of ICE's position that Mr. Ramirez is an enforcement priority. Mr.

1 Ramirez would have the Court punish the Government for conducting the exact analysis he
2 claims he is entitled to, for the sole reason that he disagrees with the outcome.⁵

3 **III. USCIS explicitly found that it did not consider Mr. Ramirez a public safety threat.**

4 Contrary to Mr. Ramirez’s tortured efforts to attempt to show that USCIS denied his
5 DACA renewal request on the basis of a public safety finding, the Government made clear in its
6 motion briefing that it did not deny Mr. Ramirez’s DACA request on a public safety threat
7 finding. *See* ECF No 152 at 4 (citing AR 58); *id.* at 24 (citing AR 46-47).

8 Mr. Ramirez’s attempt to overcome this clear record evidence by arguing that every
9 criminal act is a categorical threat to public safety is incorrect, unfounded, and entirely untenable
10 in practice. *See* Opp.at 7-8 (“Indeed, the criminal laws are specifically designed to ensure public
11 safety.”). Such a Manichean rule would render the term “public safety threat” redundant, along
12 with much of the DACA SOP that guides consideration of an individual’s criminal record,
13 because every crime would be automatically disqualifying as a public safety threat.

14 Instead, the DACA FAQs distinguish issues of criminality from a finding that someone is
15 a public safety threat. *See* ECF No. 144-2 at 18, Q49; *id.* at 19-20, Q51, Q54; *see also* ECF No.
16 144-7 at 81-85, DACA SOP Chapter 8 (“If the evidence establishes that an individual has a
17 conviction for one of the above *or* may be a national security or public safety threat”)
18 (emphasis added); *see also id.* at 19 (Introduction); 35 (Overview of Background Check
19 Process); 43 (DACA Overview); *id.* at 89, Public Safety Concerns (describing individuals to be
20 considered a public safety concern, including those “with multiple DUI arrests”, [or] an
21 individual arrested for multiple assaults or other violent crimes” even without convictions).

22 ⁵ Mr. Ramirez’s additional argument that ICE “tainted” its enforcement priority determination by
23 reversing its early assertion that he lied about his school enrollment in his DACA renewal request
24 is not a legally supported argument. The Government cannot be bound by its own pre-decisional
25 deliberations and early determinations. *N. L. R. B. v. Sears, Roebuck & Co.*, 421 U.S. 132, 153
26 (1975) (“Agencies are, and properly should be, engaged in a continuing process of examining their
27 policies; this process will generate memoranda containing recommendations which do not ripen
28 into agency decisions; and the lower courts should be wary of interfering with this process.”).
Equally untenable is Mr. Ramirez’s repeated assertion that the BCU team’s March 2018 email
indicating it found no criminality in one RAP sheet prohibits USCIS from continuing to investigate
or make additional findings. Opp. at 3.

1 In this case, the Government considered the totality of Mr. Ramirez’s criminal record
 2 along with ICE’s determination that he is an enforcement priority, and determined that a
 3 favorable exercise of prosecutorial discretion was not warranted. *See* AR 45-46; 63-65; 72-75. In
 4 doing so, it expressly determined more than once that it does not consider him a threat to public
 5 safety. *Id.* at 46-47, 58. Mr. Ramirez fails to establish a violation of the preliminary injunction in
 6 the reasoning of the denial of his DACA request and the Court should grant summary judgment
 7 on this issue.

8 **IV. The preliminary injunction did not mandate that the Government must provide Mr.
 9 Ramirez with DACA beyond the term of his reinstated DACA grant.**

10 Mr. Ramirez also fails to support his vague allegation that the Government violated the
 11 Court’s preliminary injunction by not granting him DACA beyond its predetermined expiration
 12 date. *Opp.* at 21; *In re Dual-Deck Video Cassette Recorder Antitrust Litig.*, 10 F.3d 693, 695 (9th
 13 Cir. 1993) (a party alleging civil contempt must demonstrate that the alleged contemnor violated
 14 the court's order by ‘clear and convincing evidence,’ not merely a preponderance of the
 15 evidence.”) (citation omitted). Mr. Ramirez cannot show that he sought such relief in his motion
 16 for preliminary injunction or that the Court’s order contains the necessary “fair and precisely
 17 drawn notice” that the Government was ordered to *grant* Mr. Ramirez deferred action. *See*
 18 *Fortyone v. Am. Multi-Cinema, Inc.*, 364 F.3d 1075, 1086–87 (9th Cir. 2004) (“[O]ne basic
 19 principle built into Rule 65 is that those against whom an injunction is issued should receive fair
 20 and precisely drawn notice of what the injunction actually prohibits.”) (quoting *Granny Goose*
 21 *Foods, Inc. v. Bhd. of Teamsters*, 415 U.S. 423, 444 (1974)) (internal citation omitted). “[T]he
 22 specificity provisions of Rule 65(d) are no mere technical requirements. The Rule was designed
 23 to prevent uncertainty and confusion on the part of those faced with injunctive orders, and to
 24 avoid the possible founding of a contempt citation on a decree too vague to be understood.” *Id.*
 25 (citing *Schmidt v. Lessard*, 414 U.S. 473, 476 (1974)).

26 Furthermore, in granting the preliminary injunction the Court found only that Mr.
 27 Ramirez “has demonstrated a likelihood of success on the merits.” ECF No. 132 at 19. The Court
 28 made no finding that Mr. Ramirez had met the higher threshold for a mandatory injunction that

1 would require the Government to act, rather than prohibit it from acting. *See Garcia v. Google,*
 2 *Inc.*, 786 F.3d 733, 740 (9th Cir. 2015) (to obtain a mandatory injunction, a moving party “must
 3 establish that the law and facts *clearly favor* her position, not simply that she is likely to
 4 succeed.”) (emphasis in original). The Ninth Circuit has held that mandatory injunctions “go[]
 5 well beyond simply maintaining the status quo *pendente lite* [and are] particularly disfavored.”
 6 *Id.* (citation omitted). Issuing a mandatory injunction without discussing the higher standard or
 7 clarifying the affirmative nature of the relief being granted would certainly fail Rule 65’s
 8 specificity requirements.

9 Thus, Mr. Ramirez has not shown that he sought a mandatory injunction or that the
 10 Court’s order constitutes a mandatory injunction. Nor can he show that the Court’s order was
 11 precisely drawn such that the Government was on notice that it had to affirmatively grant Mr.
 12 Ramirez a new DACA grant. The Court should dismiss his claims that the Government violated
 13 the preliminary injunction.

14 **V. Summary Judgment in an APA case is a pure question of law.**

15 Mr. Ramirez is incorrect in his assertion that, simply because he makes constitutional
 16 claims within his APA claims that the Government’s motion for summary judgment requires
 17 resolution of factual issues. *Opp.* at 14-15. Rather, Mr. Ramirez’s claims of constitutional
 18 violations arise through his APA claims, such that no new cause of action or claim for relief is
 19 available to him other than that provided under the APA. In other words, discovery is not
 20 available in an APA case simply because a plaintiff cloaks his Complaint in constitutional garb.
 21 *Brown v. Holder*, 763 F.3d 1141, 1148 (9th Cir. 2014) (“mere failure of an agency to follow its
 22 regulations is not a violation of due process”); *Markham v. United States*, 434 F.3d 1185, 1188
 23 (9th Cir. 2006) (“[a] cognizable due process claim must be more than an ephemeral and
 24 insubstantial denial of benefits[.]”). Furthermore, the Declaratory Judgment Act does not provide
 25 a cause of action and certainly does not modify the APA standard of review. *See Elec. Privacy*
 26 *Info. Ctr. v. Drone Advisory Comm.*, 369 F. Supp. 3d 27, 38 (D.D.C. 2019) (noting that DJA
 27 count is not cognizable as a separate cause of action and more properly included in prayer for
 28 relief) (citation omitted); *see also Talenti v. Clinton*, 102 F.3d 573, 575 (D.C. Cir. 1996)

1 (affirming district court dismissal of claim for declaratory judgment as “inappropriate . . . where
2 the declaratory judgment action is simply the duplication of another claim.”).

3 **VI. Mr. Ramirez fails to establish that the Record is incomplete, nor has he moved the**
4 **Court to order completion.**

5 Mr. Ramirez’s claim that the Record is not complete is not sufficiently argued to permit
6 this Court to order supplementation of the Record. Mr. Ramirez made no attempt to confer with
7 the Government on the documents he believes are missing from the Record, and he has made no
8 motion to the Court to include any additional documents. *See* LCR 37(a)(1), (a)(2). Thus, there is
9 nothing for the Court to consider.

10 To the extent the Court may entertain Mr. Ramirez’s claims regardless, he still fails to
11 establish a grounds for including additional documents. An administrative record may be
12 expanded only under four “narrowly construed” conditions:

13 (1) supplementation is necessary to determine if the agency has considered all
14 factors and explained its decision; (2) the agency relied on documents not in the
15 record; (3) supplementation is needed to explain technical terms or complex
16 subjects; or (4) plaintiffs have shown bad faith on the part of the agency.

17 *Univ. of Washington v. Sebelius*, No. C11-625RSM, 2011 WL 6447806, at *2 (W.D. Wash. Dec.
18 22, 2011) (Martinez, J.) (citing *Lands Council v. Powell*, 395 F.3d 1019, 1030 (9th Cir. 2005)).

19 However, before supplementing an administrative record may even be considered under these
20 exceptions, a plaintiff has the “threshold burden of establishing that the administrative record is
21 *so inadequate* that meaningful judicial review of final agency action is effectively frustrated. *Id.*
22 (emphasis added) (citing *Animal Def. Council v. Hodel*, 840 F.2d 1432, 1436-37 (9th Cir. 1988)).

23 Additionally, to permit expansion of the Record with deliberative process documents, “there
24 must be a strong showing of bad faith or improper behavior” for the court to “inquire into the
25 thought processes of administrative decision[-]makers.” *Public Power Council v. Johnson*, 674
26 F.2d 791, 795 (9th Cir. 1982) (citing *Citizens to Preserve Overton Park v. Volpe*, 401 U.S. 402,
27 420 (1971)).

28 Mr. Ramirez argues that there are emails missing from the Record, but he does not show
that the emails were considered by the BCU adjudicator or that the decision to deny his DACA

1 cannot be judicially reviewed without these emails. While he also alleges bad faith in the
2 decision making process, he has offered only unsupported speculation—and falls far short of
3 making “a strong showing.”⁶

4 Specifically, Mr. Ramirez claims first that the Record is incomplete because the March
5 20, 2018 email from the BCU team is not included. Opp. at 4. However, this email was generated
6 in relation to the decision to issue a NOIT and not the denial decision at issue here. *See* ECF No.
7 134, LCR 37 Submission, at 9. As such, it is properly included in the supplemental Record
8 pertaining to the DACA termination decision. ECF No. 138, Notice of Filing Supplemental Paper
9 (September 18, 2018); *see* SCAR000212-214 (filed under seal). Furthermore, Mr. Ramirez does
10 not argue, nor can he show, that this email was considered or relied on by the BCU adjudicator in
11 the decision to deny his DACA request. *Lands Council*, 395 F.3d at 1030.

12 Mr. Ramirez also argues that there are emails referenced in the Record that are not
13 included in the Record. Opp. at 15. However, Mr. Ramirez does not argue, nor can he show, that
14 the referenced emails were before the BCU adjudicator or relied on in the decision making
15 process. *Lands Council*, 395 F.3d at 1030. Regardless, the content of the emails he references is
16 conveyed in the emails that are included in the Record, such that the Court can review the
17 substance of the exchange:

18 You may already be aware, but earlier this week, USCIS asked ICE the following:
19 ‘Would you please let us know if there are other grounds for considering Ramirez-
20 Medina as an enforcement priority that are completely independent of the gang
21 statements? If so, what would the basis of the EP be?’ DCLD responded by
22 providing Greg Fehling’s email (attached as FW: Ramirez Medina - Update) which
23 sets forth non gang affiliation considerations.

24 ⁶ For the same reasons, Mr. Ramirez’s claims that the AR is “over-redacted” to hide relevant details
25 is entirely without merit. Opp. at 12, 15-16. In the interest of fairness and a quick resolution, the
26 Government has revealed substantial deliberative communications relevant to the decision to deny
27 Mr. Ramirez’s DACA request, and the redacted content is largely law enforcement sensitive and/or
28 attorney client privileged. Mr. Ramirez attempts to bypass his burdens of showing that the AR is
inadequate or was compiled in bad faith by arguing that the BCU adjudicator’s full analysis should
be revealed as a matter of course. *Id.* at 16. The Court should reject these claims.

1 AR 25; *id.* at 21-23 (different email from Greg Fehling providing the non-gang affiliation
2 criminal conduct considered); *see also National Courier Ass'n v. Board of Governors*, 516 F.2d
3 1229, 1242 (D.C. Cir. 1975) (Only the portions of internal agency documents that introduce
4 “factual information not otherwise in the record” must be included in the administrative record,
5 and, even then, only “in paraphrased form.”).

6 In calling for the Court to order the Government to provide a privilege log and the
7 unredacted Record to the Court, Mr. Ramirez directly misstates the holding of *In re United*
8 *States*. *See Opp.* at 12 n.1. The Supreme Court specifically reversed the Ninth Circuit’s holding
9 that Mr. Ramirez quotes, holding instead that “the District Court may not compel the
10 Government to disclose any document that the Government believes is privileged without first
11 providing the Government with the opportunity to argue the issue.” 138 S. Ct. 443, 445 (2017).
12 Mr. Ramirez’s reliance on *Trout Unlimited v. Lohn*, No. C05-1128C, 2006 WL 1207901 (W.D.
13 Wash. May 4, 2006) is also inapposite here, where the plaintiff in that case first filed a motion to
14 complete the Record, where the parties briefed the issues, and where the Government’s process
15 for compiling the Record was based on a statute not at issue here. 2006 WL 1207901 at *1.

16 The Record here is complete, is sufficient to allow judicial review, and fully supports the
17 denial decision. The Court should grant the Government’s motion for summary judgment.

18 CONCLUSION

19 For the foregoing reasons, the Court should find it lacks jurisdiction over Mr. Ramirez’s
20 TAC. In the alternative, the Court should grant Defendants summary judgment because
21 substantial evidence in the Record supports the denial of Mr. Ramirez’s DACA request.
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1 DATED: August 30, 2019

Respectfully submitted,

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Reply in Support of Motion to Dismiss/Motion for
Summary Judgment on Plaintiff's
Third Amended Complaint
Case No. 2:17-cv-00218-RSM-JPD

U.S. Department of Justice, Civil Division
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CERTIFICATE OF SERVICE

1
2 I HEREBY CERTIFY that on August 30, 2019, I electronically filed the foregoing
3 document with the Clerk of the Court using CM/ECF. I also certify that the foregoing document
4 should automatically be served this day on all counsel of record *via* transmission of Notices of
5 Electronic Filing generated by CM/ECF.
6

7 */s/ James J. Walker*
8 JAMES J. WALKER
9 Trial Attorney
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